

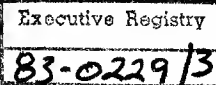
*to B.T. Reichert on**17 Feb (1100)**K 1 Rec*

## THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D.C. 20505

National Intelligence Council

14 February 1983



MEMORANDUM FOR: Chairman, National Intelligence Council *HSR*  
Vice Chairman, National Intelligence Council *Ken*

FROM : Major General Edward B. Atkeson, USA  
National Intelligence Officer for General Purpose Forces

SUBJECT : Draft NSDD on Base Negotiations (U)

1. Action Requested: That you recommend CIA concurrence on the attached draft NSDD (Tab A) to Tom Cormack, Executive Secretary, and indicate that the regional NIOs will act as CIA representatives for the IGs established under the NSDD. (C)

2. Background. The draft NSDD was prepared in response to recommendations by the SIG-Foreign Policy in its recently completed base negotiations study. This NSDD establishes procedures for preparations for future base negotiations. CIA will play a role in this mechanism, and the appropriate regional NIO would appear to be the logical CIA representative. (C)

3. The SIG-Foreign Policy study, in which I acted as CIA representative, initially called for a follow-on global review of base negotiations strategies and procedures, over the objection of DoD. This NSC draft is taking the middle road in establishing individual preparatory studies and procedures. Under the proposed mechanism, CIA will play some role, especially in any assessment of the negotiating environment in the host nation. I believe it would be most appropriate for the regional NIO concerned to act as the CIA representative. (C)

4. On the basis of the initial recommendations in the SIG study for a global review, I arranged through the DDI for the Office of Global Intelligence to be the agency point of contact for follow-on work. Now that the NSDD establishes a set of procedures focusing on individual negotiations, I believe OGI is no longer the appropriate focal point in CIA. If you agree with the recommended approach, I shall so inform D/OGI. (C)

DCI  
EXEC  
REG

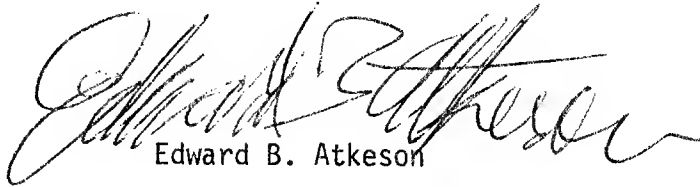
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Signer \_\_\_\_\_  
OADR \_\_\_\_\_

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5. Recommendation. That you recommend CIA concurrence on the draft NSDD to the Executive Secretary as requested in Tab A and establish the regional NIOs as points of contact for future base negotiation studies established in accordance with the NSDD. (C)

  
Edward B. Atkeson

Attachment:

Subject Paper by NSC  
dtd 9 Feb 82 (C) (Tab A)

APPROVED:

  
Chairman, National Intelligence Council

SUBJECT: Draft NSDD on Base Negotiations (U)

A/NIO/GPF:JC:lm (14 Feb 83)

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**Remarks:**

Please advise me of any comments and/or  
concerns as attached.

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D/Executive Secretary  
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MEMORANDUM FOR

February 9, 1983

Mr. Donald Gregg  
Assistant to the Vice President  
for National Security AffairsMr. L. Paul Bremer, III  
Executive Secretary  
Department of StateMr. David E. Pickford  
Executive Secretary  
Department of the TreasuryLt Col W. Richard Higgins  
Assistant for Interagency Matters  
Office of the Secretary of DefenseDr. Alton Keel  
Associate Director for National  
Security and International  
Affairs  
Office of Management and Budget  
Mr. Thomas B. Cormack  
Executive Secretary  
Central Intelligence Agency  
Colonel George A. Joulwan  
Executive Assistant to the  
Chairman, Joint Chiefs of StaffMr. Gerald A. Pagano  
Executive Secretary  
Agency for International  
Development  
Department of State

SUBJECT: Draft NSDD on Base Negotiations

The Base Negotiations Study, the final report of Senior Interagency Group No. 27, received SIG-level approval on January 26, 1983. All addressees have been provided a copy of the study by the Department of State.

At the attachment is a draft NSDD based on the recommendations contained in the study. It should be noted that the NSDD would not require duplicative studies for those negotiating processes now in place, although the precepts of the NSDD would apply to all negotiations, both ongoing and future.

Request your comments/concurrence not later than February 18, 1983.

*BT Merchant*  
*for* Michael O. Wheeler  
Staff Secretary

Attachment

Draft NSDD

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## THE WHITE HOUSE

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WASHINGTON

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National Security Decision  
Directive Number

BASE NEGOTIATIONS POLICY

Under the direction of the Senior Interagency Group-Foreign Policy, the Base Negotiations Interagency Group conducted a study of recent US base negotiations with Turkey, Greece, Spain, Portugal, and the Philippines and their implications for future negotiations. The study was published as the Final Report of SIG Number 27, The Base Negotiations Study, January 25, 1983. This directive approves the recommendations of the study and provides implementing instructions. (C)

An effective negotiation, with results supportive of our national interests and satisfactory to all interested elements of the US Governments, depends upon full and continuing interagency consultation on the negotiating objectives and the strategy, tactics, and a dedicated commitment for pursuing them. Even though no single prescription will apply to all base negotiations, a common framework for preparing for negotiations and establishing clear lines of coordination and communication for all phases of the negotiating process is essential. The policies contained in this directive provide this framework. (U)

The Circular 175 action memorandum will continue to be the document which sets forth the basic goals and strategies, and the legal authority for all negotiating proposals. However, prior to submission of the memorandum for approval, the following actions will be taken for all significant base negotiations:

- ° An Interagency Group (IG) under the direction of the Foreign Policy SIG will be established on a continuing basis for the pre-negotiation phase and for the duration of the negotiation. Under State chairmanship, membership on the IG will include, as a minimum, OSD, JCS, Treasury, OMB, CIA, and the NSC staff. (C)

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- ° Each IG will complete a study comprised of the following elements: (1) Identification of US interests and objectives in terms of US defense and international security objectives and in terms of the role of the bases and facilities in our overall bilateral relationship with that country. (2) Identification of our military activities in the host country and a determination of the value of the bases and facilities in relation to our worldwide, regional, and alliance operational requirements. This survey of our basing needs will include the availability of funds, to include alternative approaches, and attendant recommendations. (4) Examination of our negotiating strategies and recommendations, and to the degree feasible, our optimum, basic, and minimum positions. (5) Analysis of whether the resident Ambassador or a special negotiator should head the negotiating team. (6) Development of a Congressional coordination plan. (C)
- ° The Circular 175 action memorandum will be based on the results of this study. (U)

Once the Circular 175 memorandum is agreed to by the agencies represented in the negotiations and approved, it will serve as the basic guidance for the negotiator and his team. (U)

During the negotiations, the IG chairman will be responsible for maintaining effective coordination within the Executive Branch and, through the appropriate agencies, with the Congress. This requires use of the IG/SIG/NSC process to resolve all issues and potential compromise positions. This process will ensure that all instructions to the negotiator reflect either consensus or the full resolution of differences. Additionally, the IG will prepare periodic reports in order that senior levels of the Executive Branch are kept fully abreast on the progress of the negotiations and are aware of developing interdepartmental differences. (C)

The Staff Secretary of the NSC staff will be informed of the establishment of each base negotiation IG. (U)

A study on improved or alternate approaches to guides in defense cooperation negotiations is now underway at the Department of State. This study should be expeditiously pursued within the interagency process under the direction of the Under Secretary of State for Security Assistance. (C)

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